

## Epping Forest Council Additional Restrictions Grants (ARG) Scheme

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## Definitions

The following definitions are used within this document:

**'Additional Restrictions Grant (ARG)'** means the additional funding provided by Government. Funding will be made available to eligible Local Authorities at the point that national restrictions are imposed or at the point the Local Authority first entered LCAL 3 local restrictions;

**'Department for Business, Energy & Industrial Strategy (BEIS)**'; means the Government department responsible for the scheme and guidance;

'Effective date'; means, for eligibility of the grant, the date of the local restrictions or the date of widespread national restrictions. For the purpose of this scheme the date cannot be before 14<sup>th</sup> October 2020;

**'Hereditament(s)**; means the assessment defined within Section 64 of the Local Government Finance Act 1988;

**'Local Covid Alert Level'** (LCAL) means the level of alert determined by Government and Local Authorities for the area. LCALs have three Tiers. Tier 1 (Medium): Tier 2 (High) and Tier 3 (Very High). For the purposes of these schemes the definitions used are LCAL1, LCAL2 and LCAL3.

'Local lockdown'; means the same as 'Local restrictions';

**'Local rating list'**; means the list as defined by Section 41 of the Local Government Finance Act 1988

**'Local restrictions'**; and **'Localised restrictions'** means legally binding restrictions imposed on specific Local Authority areas or multiple Local Authority areas, where the Secretary of State for Health and Social Care requires the closure of businesses in a local area under regulations made using powers in Part 2A of the Public Health (Control of Disease) Act 1984 in response to the threat posed by coronavirus and commonly as part of a wider set of measures;

**'Local Restrictions Support Grant Scheme (Closed)**; means the grant scheme developed by the Council in response to an announcement made by the Secretary of State for Business, Energy & Industrial Strategy made on 9<sup>th</sup> September 2020 and amended on 9<sup>th</sup> October 2020 and which is applicable to businesses forced to close under either LCAL2, LCAL3 or where national restrictions are in place;

**'Local Restrictions Support Grant Scheme (Closed) Addendum**; means the changes made to the Local Restrictions Support Grant Scheme (Closed) due to widespread nationwide restrictions;

**'Ratepayer'**; means the person who, according to the Council's records, was the ratepayer liable for occupied rates in respect of the hereditament at the date of the local restrictions or widespread national restrictions;

**'State Aid Framework';** means the Temporary Framework for State aid measures to support the economy in the current COVID-19 outbreak published on 19 March 2020; and

'Temporary Framework for State aid'; means the same as the 'State Aid Framework'.

## **1.0** Purpose of the Scheme and background.

- 1.1 The purpose of this document is to determine eligibility for a payment under the Council's Additional Restrictions Grant Scheme (ARG). The Council, as the Business Rates Billing Authority is responsible for payment of these grants.
- 1.2 This discretionary grant scheme has been developed by the Council in response to an announcement made by the Secretary of State for Business, Energy & Industrial Strategy made on 31<sup>st</sup> October 2020 which sets out the basic circumstances whereby an additional restriction grant payment may be made by the Council to a business which has to close or are severely affected due to localised or widespread national restrictions being put in place to manage coronavirus and save lives.
- 1.3 Whilst the awarding of grants will largely be at the Council's discretion, the Department for Business, Energy & Industrial Strategy (BEIS) has set down criteria which **must** be met by each business making an application.
- 1.4 The scheme applies where local restrictions (LCAL3) are put in place **or** where a widespread national lockdown is announced.
- 1.5 Localised restrictions are legally binding restrictions imposed on specific Local Authority areas or multiple Local Authority areas, where the Secretary of State for Health and Social Care requires the closure of businesses in a local area under regulations made using powers in Part 2A of the Public Health (Control of Disease) Act 1984 in response to the threat posed by coronavirus and commonly as part of a wider set of measures.
- 1.6 National restrictions are nationally binding widespread restrictions imposed by Parliament under legislation. The current national restrictions are made under the Health Protection (Coronavirus, Restrictions) (England) (No. 4) Regulations 2020.
- 1.7 Grants under this scheme will be available for the 2020/21 and 2021/22 financial years only.
- 1.8 No grant shall be paid for any period where the localised or widespread national restrictions were in place prior to 14<sup>th</sup> October 2020.
- 1.9 Where any area enters either a localised restriction (LCAL3) or where a national restriction applies, additional assistance may be given to businesses under the Council's Local Restrictions Support Grants (Closed) Scheme (as amended).

## 2.0 Funding

2.1 Under the Additional Restrictions Grant Scheme (ARG) provisions, Local Authorities will receive finite funding from Government. Once that funding is exhausted, the Council reserves the right to close the scheme.

2.2 Once the Council's area is removed from local restrictions (LCAL3) or widespread national restrictions, no additional funding will be received from Government even if either the local restrictions or widespread national restrictions are re-instated.

## 3.0 Eligibility criteria and awards

- 3.1 The Council is able to use this funding for business support activities and Government envisage that this will primarily take the form of discretionary grants although it can be used for wider business support activities.
- 3.2 If Local Authorities use the Additional Restriction Grant for direct business support grants, Government has stated that the same conditions of grant **must** apply as for the Local Restrictions Support Grant (Closed) scheme. However, the Council will have the discretion to alter the amount of funding offered to individual businesses and the frequency of payment.
- 3.3 Government has stated that the Council *may* also consider making grant payments to those businesses which, while not legally forced to close are nonetheless severely impacted by the restrictions put in place to control the spread of Covid-19. Government has also stated that the Council may also wish to assist business which are outside of the rating system and which are effectively forced to close.

#### **Eligibility Criteria**

- 3.4 For the purposes of this scheme the Council has decided that the following eligibility criteria must be met in order to receive an Additional Restriction Grant. Businesses must:
  - (a) Be a Micro or Small business; and
  - (b) Have ongoing fixed property related costs; and
  - (c) Can demonstrate that they have suffered a significant fall in income due to the COVID-19 crisis;

#### **Priority Businesses for Receipt of Grants**

3.5 The Council has decided that the following businesses will be considered priority for this scheme:

#### Non-essential retail regular market traders operating in the EFDC district

Those with fixed property costs, such as rent, who do not have their own business rates assessment and are currently unable to trade due to Covid-19 restrictions.

#### Bed & Breakfasts

Where they pay Council Tax instead of business rates.

#### Charities

Charity properties in receipt of charitable business rates relief which would otherwise have been eligible for Small Business Rates Relief or Rural Rate Relief.

#### Storage premises connected to events, hospitality or leisure

Events, hospitality or leisure businesses that require premises for storage of goods or equipment and the occupying business has not received a Business Grant relating to another business property.

#### Retail businesses who do not show as such on the ratings list

Properties not described as 'shop and premises' or similar within the rating list but undertake retail sales open to the public at the premises.

#### **Business centres**

Business operating in an incubation environment and who are the ratepayer of the premises.

#### **Retail manufacturing**

Businesses involved in manufacture for retail.

#### Supply chain businesses whose customers are legally forced to close

Businesses not legally forced to close but whose trading has been impacted by its customers being required to close.

#### Wholesale retail and vehicle repair and servicing stores

Businesses within the motor trade impacted by the government directives not to travel that have reduced vehicle usage and therefore demand and customer footfall.

#### Taxi/minicab/minibus/coach hire businesses

Taxi and minicab operators who have been impacted by the call for people to make essential journeys only and relied on the leisure, hospitality, retail trade and commuters to generate business.

#### **Kennels and Catteries**

Premises used wholly or mainly for the provision of boarding for cats or dogs

#### Newly Self Employed who have set up a business after 6<sup>th</sup> April 2021

Properties that have had their rateable value reduced to within the qualifying thresholds for national grant schemes; and had previously been excluded from the national grant schemes on this basis.

This will only apply to rateable value reductions received during periods when the Council still had the power to exercise discretion in awarding grants under these schemes.

#### Other businesses suffering directly from the impact of lockdown

Businesses not on this list but who have a genuine case for discretionary consideration due to the impact of lockdown on their business or the importance of their business to the local economy or future recovery. This might include businesses that have received a LRSG(CLOSED) grant but need further help – particularly in the hardest hit hospitality, leisure and personal care sectors.

An amount representing 20% of the original central Government Additional Restriction Grant allocation of £2.6 million will be ring-fenced for the purposes of supporting economic development in the district. This ring-fenced amount will come under the Council's wider economic development strategy, as distinct from the specific purposes of the Covid support grants.

#### **Award Levels**

- 3.6 The Council has decided the following grant award levels:
  - £3,000 where 'Small' businesses meet the required criteria;
  - £2,000 where 'Micro' businesses meet the required criteria;
  - £1,000 where all 'other' businesses meet the required criteria including regular market traders.
  - £500 taxi/private hire drivers
- 3.7 These payments are non-recurring that is they will be single ad-hoc payments. The Council will make payments in line with the above denominations. The Council will use its discretion to time these ad-hoc payments to coincide with the periods businesses are most in need that is should the Local Restrictions Grant (Closed) Addendum restrictions and the Tier restrictions prevail. Such payments will be limited by the overall grant allocation from central Government which is strictly finite and cannot be increased upon.
- 3.8 Any future changes to the Additional Restrictions Grant policy will be dealt with by the Customer Service Director in consultation with the Portfolio Holders for Customer & Corporate Support and for Finance & Economic Development.

#### Excluded businesses – both local and national restrictions

- 3.9 The following businesses will **not** be eligible for an award:
  - (a) Businesses in areas outside the scope of the localised restrictions, as defined by Government and not subject to a widespread national restriction;
  - (b) Businesses that have chosen to close but not been required to, will not be eligible;
  - (c) Businesses which have already received grant payments that equal the maximum levels of State aid permitted under the de minimis and the COVID-19 Temporary State Aid Framework; and
  - (d) Businesses that were in administration, are insolvent or where a striking-off notice has been made at the date of the local restriction or widespread national restriction.

#### **The Effective Date**

3.10 The effective date for eligibility is the date of the widespread national or local restrictions (LCAL3). Businesses **must** have been trading on the first full day of national or LCAL3 restrictions to be eligible to receive grant support.

#### Who can receive the grant?

- 3.11 In **all** cases, Government has stated that the person who will receive the grant will be the person who, according to the Council's records, was the ratepayer in respect of the hereditament at the effective date.
- 3.12 Where the Council has reason to believe that the information it holds about the ratepayer at the effective date is inaccurate, it may withhold or recover the grant and take reasonable steps to identify the correct ratepayer. Where, it is subsequently determined that the records held are incorrect, the Council reserves the right to recover any grant incorrectly paid.
- 3.13 Where any business misrepresents information or contrives to take advantage of the scheme, the Council will look to recover any grant paid and take appropriate legal action. Likewise, if any ratepayer is found to have falsified records in order to obtain a grant.
- 3.14 Where there is no entry in the rating list for the business, the Council will have discretion to determine who should receive the grant.

## 4.0 How will grants be provided to Businesses?

- 4.1 The Council is fully aware of the importance of these grants to assist businesses and support the local community and economy. The Council's Additional Restrictions Grant (ARG) scheme together with the Local Restrictions Support Grant (Closed) will offer a lifeline to businesses who are struggling to survive during to the COVID-19 crisis.
- 4.2 Details of how to obtain grants are available on the Council's website: <u>https://www.eppingforestdc.gov.uk/business/business-support-grants/additional-restrictions-grant/</u>
- 4.3 In all cases, businesses will be required to confirm that they are eligible to receive the grants. This includes circumstances where the Council already has bank details for the business and are in a position to send out funding immediately. Businesses are under an obligation to notify the Council should they no longer meet the eligibility criteria for any additional grants.
- 4.4 The Council reserves the right request any supplementary information from businesses, and they should look to provide this, where requested, as soon as possible.
- 4.5 An application for an Additional Restriction Grant is deemed to have been made when a duly completed application form is received via the Council's online procedure.
- 4.6 All monies paid under this scheme will be funded by Government and paid to the Council under S31 of the Local Government Act 2003.

## 5.0 Subsidies and EU State Aid

- 5.1 The EU State aid rules no longer apply to subsidies granted in the UK following the end of the transition period.
- 5.2 The United Kingdom remains bound by its international commitments, including subsidy obligations set out in the Trade and Cooperation Agreement (TCA) with the EU.
- 5.3 The Council can still pay out subsidies under previously approved schemes and this includes subsidies related to COVID-19 that have previously been given under the EU State aid Temporary Framework.

## 6.0 Scheme of Delegation

- 6.1 The Council has approved this scheme.
- 6.2 Officers of the Council will administer the scheme and the Section151 Officer is authorised to make technical scheme amendments to ensure it meets the criteria set by the Council and, in line with Government guidance.

## 7.0 Notification of Decisions

- 7.1 Applications will be considered on behalf of the Council by the Revenues and Benefits Service.
- 7.2 All decisions made by the Council shall be notified to the applicant either in writing or by email. A decision shall be made as soon as practicable after an application is received.

## 8.0 Reviews of Decisions

- 8.1 The Council will operate an internal review process and will accept an applicant's request for a review of its decision.
- 8.2 All such requests must be made in writing to the Council within 14 days of the Council's decision and should state the reasons why the applicant is aggrieved with the decision of the Council. New information may be submitted at this stage to support the applicant's appeal.
- 8.3 The application will be reconsidered by a senior officer, as soon as practicable and the applicant informed in writing or by email of the decision.

## 9.0 Complaints

9.1 The Council's 'Complaints Procedure' (available on the Councils website) will be applied in the event of any complaint received about this scheme.

# 10.0 Taxation and the provision of information to Her Majesty's Revenues and Customs (HMRC)

- 10.1 The Council has been informed by Government that all payments under the scheme are taxable.
- 10.2 The Council does not accept any responsibility in relation to an applicant's tax liabilities and all applicants should make their own enquiries to establish any tax position.
- 10.3 All applicants should note that the Council is required to inform Her Majesty's Revenue and Customs (HMRC) of all payments made to businesses.

## 11.0 Managing the risk of fraud

- 11.1 Neither the Council, nor Government will accept deliberate manipulation of the schemes or fraud. Any applicant caught falsifying information to gain grant money or failing to declare entitlement to any of the specified grants will face prosecution and any funding issued will be recovered from them.
- 11.2 Applicants should note that, where a grant is paid by the Council, details of each individual grant may be passed to Government.

## 12.0 Recovery of amounts incorrectly paid

12.1 If it is established that **any** award has been made incorrectly due to error, misrepresentation or incorrect information provided to the Council by an applicant or their representative(s), the Council will look to recover the amount in full.

## 13.0 Data Protection and use of data

13.1 All information and data provided by applicants shall be dealt with in accordance with the Council's Data Protection policy and Privacy Notices which are available on the Council's website.